

Education Sector Hotline

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OPPRESSIVE LANGUAGE LEARNING POLICIES

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The movement to mandate learning of the dominant official language of states as a compulsory subject has acquired momentum again. In 2017, West Bengal, Karnataka and Telangana took measures to make learning of their official vernacular language in all private schools compulsory irrespective of the boards with which schools are affiliated. Similarly, Punjab and Maharashtra also seem geared to ensure it is compulsorily taught in all schools in their respective states.

This seems to be a growing trend. While some states want the medium of instruction to be the dominant/official state language, other relatively more progressive states want it to be taught as another subject. In either case, the states justify this as an attempt to preserve and promote their cultural heritage. While the pros and cons of these fiat including the political pulls and pushes behind them can be debated, the moot point is whether state governments can legally mandate all schools in their jurisdiction to introduce such compulsory learning. Under the Constitution, education falls within the concurrent list. This means both the Central and state governments have the power to legislate on the subject, i.e., state governments can enact legislation which it believes is in the state's interest and does not conflict with any Central legislation.

This specific question was examined by the Supreme Court in Usha Mehta vs. State of Maharashtra (2004). The issue before the court was whether Maharashtra could legislate teaching of Marathi as a compulsory subject in all schools from class V onward. The constitutional validity of this imposition was challenged by an English-medium school, run by promoters from the Gujarati linguistic community. The petitioners claimed that following this directive, they were obliged to teach four languages (Hindi, English, Marathi and Gujarati), as against the normative three language formula.

Relying on several judgements of the apex court, including the landmark T.M.A. Pai Case (2002), the court concluded that the state can impose reasonable regulations on minority-run institutions in the larger interest of the state and nation. The court reasoned that since Marathi is the official language of Maharashtra state, and official and common business was conducted in Marathi, a proper understanding of the language was essential for ease of living within the state. Therefore, the court ruled that every state has the right to mandate compulsory learning of its official language. Thus the right "not to learn" sought by the petitioners was not accepted by the court, and the policy directive of the Maharashtra government was upheld.

Imposition of laws to learn the native language as a compulsory (and not elective) subject can be cumbersome for out-of-state students and students who may need to keep changing states

However, the judgement of Usha Mehta's Case needs to be distinguished from the ruling of the apex court in State of Karnataka vs. Associated Managements of English Medium Primary and Secondary Schools (2014) in which the court considered the question of whether mother tongue or official state language can be imposed as a medium of instruction in primary education. In this case, the court held that such an imposition is violative of the fundamental rights of minority-run institutions. Going further, the court held that even private schools not established by minority communities can choose the medium of instruction for imparting primary education. Elaborating, the court observed that the power of state governments to impose their official vernacular languages as media of instruction for primary school children contradicts the fundamental rights of parents to choose the medium of instruction for their children. Therefore, such imposition was in violation of the petitioners' fundamental rights under Article 19 of the Constitution in the instant case. Thus the policies of state governments to mandate learning of their official languages as a compulsory subject, but not medium of instruction seem to be in line with Supreme Court decisions.

Nevertheless, having said that, it is important for state governments to reconsider this issue because while it is undisputed that teaching the official/dominant language of every state will equip students to better understand and communicate in the state language, this policy overlooks the fact that today, the world is a global village and each state isn't inhabited only by natives of the state. For professional and other purposes, people choose to live in other than their native states. Therefore, imposition of a rule to learn the native language as a compulsory (and not elective) subject can be cumbersome for out-of-state students and those who may need to keep changing states, because of parental transfers or other reasons.

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Another issue is that compulsory study of a native language (in addition to Hindi and English, as per three language formula) restricts students from learning international languages such as French, German etc. which would become five languages, a great additional burden.

Education is all about experimentation. Educators are consciously trying to innovate within the education system and progress beyond the traditional subjects-based learning model to concept learning. In such times, it's important for state governments to respond to changing times. The focus of governments should therefore be on integration of global skills and use of flexi learning models for improved educational outcomes, rather than on politically motivated compulsory learning of state languages.

— **Aarushi Jain & Vivek Kathpalia**

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